

N-CFSAC
Supporting Documentation Package 3
September 10-12, 2024



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Task Statement # 25-24

Make recommendations to the Coast Guard on implementing a Safety Management System (SMS) for CFVs less than 200GT (factoring 33 Code of Federal Regulations § 96.120).



MISLE Incident Investigation Report For

F/V PACIFIC RANGER; Collision with a Helicopter

On 02Mar2013 00:00:00 Z



MISLE Activity Number: 4544170 MISLE Case Number: 629056

Case Number: 629056 Page 1 of 16



Commandant United States Coast Guard U.S. Coast Guard STOP 7501 2703 Martin Luther King Jr. Ave. SE Washington, DC 20593-7501 Staff Symbol: CG-INV Phone: (202) 372-1030 Fax: (202) 372-1904

16732/IIA#4544170 17 May 2022

THE COLLISION BETWEEN THE COMMERCIAL FISHING VESSEL PACIFIC RANGER AND A HELICOPTER RESULTING IN LOSS OF LIFE IN THE PACIFIC OCEAN ON MARCH 2, 2013

ACTION BY THE COMMANDANT

The record and the report of the investigation convened for the subject casualty have been reviewed. The record and the report, including the findings of fact, analysis, and conclusions are approved. The investigation's safety recommendations remain under review. The Commandant's response to the recommendations and any resulting actions will be documented separately. This marine casualty investigation is closed.

J. D. NEUBAUER

Captain, U.S. Coast Guard Chief, Office of Investigations & Casualty Analysis (CG-INV)



Commander
United States Coast Guard
Sector Guam

PSC 455 Box 176 FPO AP 96540 Staff Symbol: (spv) Phone: 671-355-4944 Fax: 671-355-4888 Email: @wscg.mil

16732 03 September 2013

MEMORANDUM

From:

Lead Investigating Officer

To:

Casey J White, CAPT

CG SECTOR Guam (s

Subj:

F/V PACIFIC RANGER COLLISION WITH HELICOPTER N471M

Ref:

(a) Letter of Designation as Investigating Officer, of 13 Aug 12

(b) Marine Safety Manual COMDTINST M16000.10A, Volume V

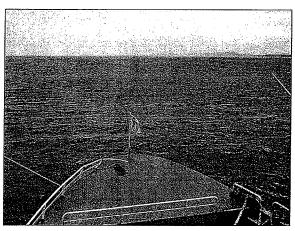
(c) Navigation Rules, International - Inland, COMDTINST M16672.2D

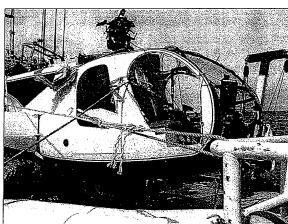
Preliminary Statement:

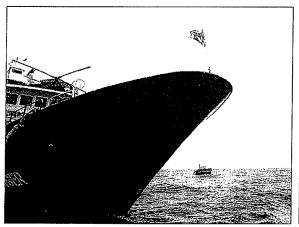
Executive Summary:

On 02 March 2013, at approximately 1350 hrs, the F/V PACIFIC RANGER was underway in the Pacific Ocean approximately 500 nautical miles south of Pohnpei, Federated States of Micronesia. While approaching a Fish Aggregating Device (FAD), the helicopter N471M "buzzed" the F/V PACIFIC RANGER and proceeded to a hover above the FAD in an effort to claim it for their fishing vessel, the F/V FONG KUO #869. Subsequently, the F/V PACIFIC RANGER collided with the tail rotor of the helicopter N471M, which resulted in the helicopter crashing into the ocean and resting inverted in the water. Accordingly, the pilot was injured and was able to emergency egress from the inverted wreckage; however, the spotter was killed. The helicopter's inflatable pontoons kept the wreckage afloat.

Once the F/V PACIFIC RANGER stopped, a full rescue effort was initiated by launching the vessel's small boats. As the small boats arrived at the helicopter wreckage, numerous crewmembers from the F/V PACIFIC RANGER jumped into the water to assist in the rescue. As a result, one of the F/V PACIFIC RANGER's crewmembers was injured. The other crewmembers found the pilot and assisted him onto one of the small boats; however, the spotter was submerged and still tethered to the helicopter. The spotter was unconscious after being brought to the surface and did not appear to be breathing. Attempts to revive the spotter using CPR were unsuccessful and he died as a result of the crash.









Vessel Data:

Name:	PACIFIC RANGER
Official Number:	1214248
IMO Number:	9394789
Service:	Commercial Fishing Vessel
Year Built:	2006
Built By:	Fong Kuo Shipbuilding Co. Ltd.
Gross Tons:	1415 ITC
Length:	209.3 feet
Propulsion:	Single Inboard Diesel
Owner:	Pacific Ranger LLC/South Pacific Tuna Corp.
Operator:	Pacific Global LLC/South Pacific Tuna Corp.

Helicopter Data:

Manufacturer:	Hughes
Model/Series Number:	369HS
Registration Number:	N471M
Serial Number:	1140671S
Service:	Fish Spotter Aircraft
Owner:	Jerry's Helicopter Service Inc.
Operator:	Hansen Helicopter Service Inc.

Personnel Data:

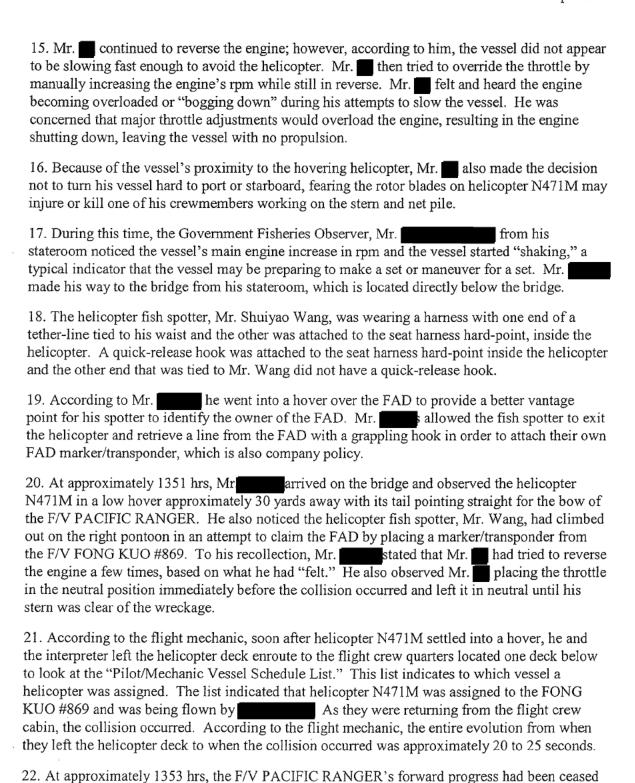
Name/Nationality	DOB	Gender	Role	Status
Shuiyao Wang/China	04/25/64	M	Fish Spotter	Deceased
Sharjas wang same			(Helicopter)	
hilippines		M	Helicopter Pilot	Injured
China		M	Oiler (Rescuer)	Injured
Taiwan		M	Fish Master	Not at risk
II/USA		M	Master (Paper)	Not at risk
Taiwan		M	Navigator	Not at risk
China		М	Chief Engineer	Not at risk
China		М	Interpreter	Not at risk
/Vietnam		М	Fish Spotter	Not at risk
Vietnam		М	Chief Officer (Paper)	Not at risk
/Vietnam		М	Chief Engineer (Paper)	Not at risk
Philippines		Μ .	Helicopter Pilot	Not at risk
Philippines		M	Helicopter Mechanic	Not at risk
Nauru		M	Fish Observer (Gov.)	Not at risk
Vietnam		M	Seaman (Rescuer)	Not at risk
Vietnam		M	Seaman (Rescuer)	Not at risk
Vietnam		M	Seaman (Rescuer)	Not at risk

Findings of Fact:

- 1. The F/V PACIFIC RANGER is a U.S. documented 1415 gross ton (GT ITC) uninspected Commercial Fishing Vessel (CFV). It is a foreign built purse seine vessel which has been US flagged. The regulations that govern the F/V PACIFIC RANGER are found in Title 46 of the Code of Federal Regulation, Subchapter C Uninspected Vessels.
- 2. The F/V PACIFIC RANGER is owned by Pacific Ranger, LLC and operated by Pacific Global, LLC, which is run under the umbrella of the South Pacific Tuna Corp. (SPTC). The F/V PACIFIC RANGER is one of approximately 30 purse seine vessels in the Distant Water Tuna Fleet (DWTF) that fish in the Pacific Ocean waters belonging to several island nations, under the South Pacific Tuna Treaty (SPTT). It is one of 14 vessels managed by SPTC.
- 3. The F/V PACIFIC RANGER is required to be manned by a U.S. Coast Guard licensed Master, Mate and Chief Engineer IAW 46 CFR Part 15; however, the F/V PACIFIC RANGER has received a manning waiver that allows a foreign Mate and a foreign Chief Engineer aboard to fill those positions. This waiver for the U.S. citizenship manning requirements is issued by the U.S. Coast Guard through the Coast Guard Authorization Act, under the claim that there are no qualified U.S. citizens available to fill the manning positions. Eligibility requirements for the manning waiver are outlined in CG-543 Policy Letter 11-05, and include an annual Commercial Fishing Vessel Exam by a qualified Marine Inspector, qualification of the foreign Officers through the Standards of Training for Crew and Watch standers (STCW) and at least one annual port call to Guam or America Samoa.
- 4. The Licensed Master, Mr. admitted that he did not perform the navigation duties normally entitled for the Captain. The Fish Master, Mr. was "in charge" of the bridge during the day and stayed on the bridge during daylight hours while fishing. Mr. identified himself as a "Paper Captain" in his statement.
- 5. All crewmembers aboard the F/V PACIFIC RANGER, with the exception of the U.S. Master, are foreign nationals. Both the licensed Mate and the licensed Chief Engineer aboard are citizens of Vietnam and do not speak English. Mr. is a citizen of Taiwan and the acting Chief Engineer is a citizen of China; neither of them speaks English. The U.S. Master must communicate with his crew through a translator. In many cases, the message must be communicated through another translator to the Vietnamese and Indonesian crewmembers. The following chart identifies the different crew nationalities aboard the F/V PACIFIC RANGER during the incident:

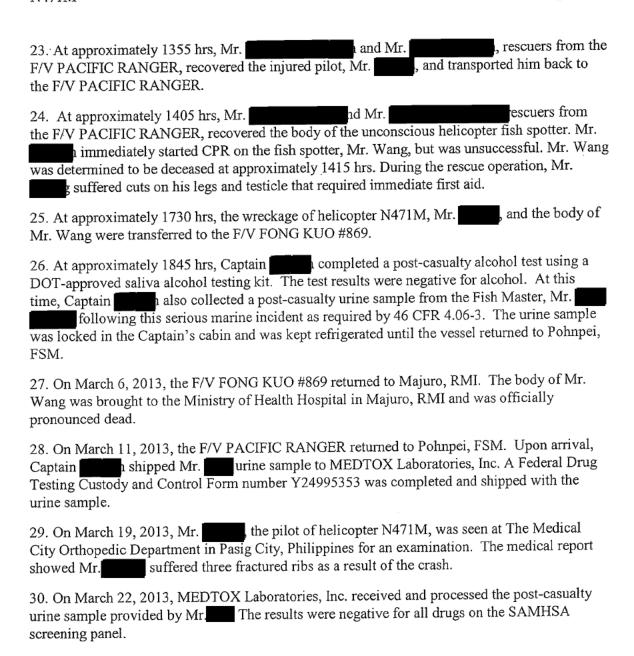
NATIONALITY	NO. OF CREW
United States of America	1
Taiwan	5
Peoples Republic of China	6
Vietnam	10
Indonesia	10
Nauru	1
Philippines	2

- 6. On 28 December 2012 a CFV Dockside Safety Examination was performed by USCG Marine Safety Detachment American Samoa onboard the F/V PACIFIC RANGER. Thirteen deficiencies were issued relating to accommodation/occupational safety, electrical, engineering, pollution prevention, construction/loadline, and fire fighting. After a deficiency follow-up exam was completed, a safety decal was issued on 04 January 2013.
- 7. Weather report for 02 March 2013 indicated temperature ranged between 75 and 91 degrees F. Visibility was unlimited, with wind speed between 5 and 9 mph from the southeast.
- 8. On 02 March 2013, at approximately 1345 hrs, the F/V PACIFIC RANGER was underway in the Pacific Ocean at Lat. 00-30.184 S and Long. 156-33.147 E transiting at approximately 12 knots with the throttle position at Full Ahead. The vessel was nearly fully laden with its catch and all of the fish wells were full of water, a condition known as being "tanked down." This made the F/V PACIFIC RANGER very heavy in the water.
- 9. At approximately 1345 hrs, the fish spotter from the helicopter N471M spotted a "foamer" which is an indicator of schooling fish. The helicopter pilot, Mr. was directed by his vessel to investigate the area. At this point in time, Mr. witnessed a vessel in the vicinity of the schooling fish.
- 10. At approximately 1348 hrs, Mr. spotted a Fish Aggregating Device (FAD) approximately one-half nautical mile away and relayed its position to Mr. on the bridge. Mr. immediately changed course, pointing the bow of the F/V PACIFIC RANGER directly toward the FAD. Mr. continued at a speed of approximately 12 knots toward the FAD.
- 11. At this time, Mr. decided to fly toward the vessel that was heading for the FAD and the schooling fish. According to witness statements, the helicopter flew much closer than 500 feet from the F/V PACIFIC RANGER.
- 12. At approximately 1349 hrs, crewmembers on the helicopter deck noticed an unknown helicopter approaching the F/V PACIFIC RANGER. The helicopter circled the F/V PACIFIC RANGER, making more than one pass. The flight mechanic, Mr. and the vessel's interpreter, Mr. identified the helicopter's tail number as N471M. The helicopter was assigned to the F/V FONG KUO #869.
- 13. At approximately 1350 hrs, helicopter N471M completed the "fly-by" and turned toward the FAD, eventually settling in a hover directly above the FAD. At this time the F/V PACIFIC RANGER was still traveling at approximately 12 knots.
- 14. At this point, helicopter N471M was approximately 1,000 feet (five boat lengths) from the F/V PACIFIC RANGER. Mr. placed the throttle position to "Dead Slow Astern" and began to increase the throttle position (in reverse) to the main propulsion engine using the standard screw adjustment. At this point, Mr. was attempting to slow the vessel down while approaching the FAD. Mr. also noticed the helicopter was still hovering directly in front of the vessel. Mr. made no course change.



and two small tending vessels had been launched to assist in the rescue of the crewmembers of

helicopter N471M.



Analysis:

1. Fishing Standard Operating Procedures: A typical day of fishing on many of the DWTF Purse Seiners consists of navigating the vessel throughout the fishing grounds and looking for signs of fish. Nearly all of the DWTF fishing vessels have "bird radars" that can track flocks of birds potentially feeding on schooling fish. Nearly all of the DWTF fishing vessels have a Radio Directional Finder to focus in on any radio transmissions, either from vessels or from beacons. Finally, many of the DWTF fishing vessels have a helicopter to help spot fish, look for other fishing vessels, and to assist in corralling fish in an attempt to keep them together. Onboard every

DWTF fishing vessel operated by SPTC, the Fish Master is in charge of the fishing. This means, from sunrise to sunset, the Fish Master in in charge of the navigation of the vessel and in the case of the F/V PACIFIC RANGER, the Fish Master was the only person on the bridge in charge of the vessel's navigation.

- 2. Helicopter Procedures: Helicopters operating from DWTF fishing vessels are hired to spot fish or signs of fish, track and observe other fishing vessels in the area, and herd or "scare" fish into a school to assist in setting the net around the fish. Helicopter pilots are required to follow company directives and regulations under 14 Code of Federal Regulations (CFR) Part 91. Jerry's Helicopter Service, the owner of helicopter N471M, provided a letter to all of its pilots clarifying helicopter operations at sea. In the letter, it states that "aircraft will not be used for retrieval for any item, whatsoever, from the ocean unless it involves a life threatening emergency situation." 14 CFR 91.115(a) states "Each person operating an aircraft on the water shall insofar as possible, keep clear of all vessels and avoid impeding their navigation, and shall give way to any vessel or other aircraft that is given the right-of-way by any rule of this section." 14 CFR 91.115(e) states "When aircraft, or an aircraft and a vessel, approach so as to involve risk of collision, each aircraft or vessel shall proceed with careful regard to existing circumstances, including the limitations of the respective craft." 14 CFR 91.119(c) states "An altitude of 500 feet above the surface, except over open water or sparsely populated areas. In those cases, the aircraft may not be operated closer than 500 feet to any person, vessel, vehicle, or structure."
- 3. *The Rescue:* Four crewmembers from the F/V PACIFIC RANGER were instructed by the Deck Boss to launch the two small boats and perform rescue actions for the helicopter's crew. All four crewmembers were not adequately trained in rescue techniques or hazards involved in wreckage. This resulted in one of the crewmembers receiving injuries that required first aid.
- 4. Deficiencies in Safe Management: SPTC has an extensive record of serious injuries and deaths aboard their vessels. Onboard the F/V PACIFIC RANGER, there appears to be a breakdown in safe management work practices resulting from deficiencies in chain of command and communication.
 - a) <u>Chain Of Command</u>: The Chain of Command on the F/V PACIFIC RANGER lies with the unlicensed crewmembers. The Fish Master's role is designated as the person in charge of all fishing responsibilities. The Navigator (Deck Boss) reports to the Fish Master during all fishing tasks. At no point during the fishing evolution does the Deck Boss or the Fish Master report to the U.S. Master.
 - b) <u>Communications</u>: Communication among all the crewmembers onboard F/V PACIFIC RANGER is inefficient. The vessel has a crew of 35 members, broken into seven different nationalities and languages, with only one translator aboard. The U.S. Master speaks only English, the Mate and Chief Engineer speak only Vietnamese, while Mr. speaks Mandarin Chinese. The seven members of the engineering crew, technically working under the Vietnamese Chief Engineer speak Mandarin Chinese or Indonesian.
- 5. Criminal acts: There is no evidence of criminal acts being committed.

Conclusions:

1. In accordance with reference (b), the Initiating Event (or first unwanted outcome) for this casualty was the collision between the helicopter N471M and the F/V PACIFIC RANGER caused by the pilot of helicopter N471M irresponsibly placing the aircraft in the path of a fully laden fishing vessel transiting at full speed:

Organizational factors:

- a. International Standards: There are no specific Navigation Rules for low-flying or hovering aircrafts. However, in accordance with reference (c), International Rule 18(e) requires "a seaplane on the water shall, in general, keep well clear of all vessels and avoid impeding their navigation." Equally, International Rule 8 requires actions to be taken to avoid a collision.
- b. U.S. Federal Government: There is a void in regulation and external oversight of spotter helicopters operating on the high seas. There is a void in regulations for the operation of Commercial Fishing Vessels.
- c. South Pacific Tuna Corp: SPTC has adopted a practice of hiring Foreign Licensed Officers. These Foreign Officers appear to be hired only to meet the licensing requirements imposed by the USCG in the manning exemption letter; they are not actually used in their full capacity onboard the SPTC vessels. In this case, the Licensed Captain and Chief Mate were not on the bridge while an unlicensed mariner was "in charge" of the navigation of the vessel. This relinquishment of command responsibilities leads to inconsistent standards in the workplace, confusion in the chain of command, and duties being performed by untrained personnel. The South Pacific Tuna Corporation exhibits a focus on maximizing production rather than safe management. During this incident, it appears the importance is focused on making money instead of safely operating the vessel. SPTC appears to support a policy of delegating authority to members of the crew aboard F/V PACIFIC RANGER most responsible for production aboard the vessel, as opposed to the licensed officers. All evidence suggests that Mr. and the Chinese Oiler are the crewmembers that are actually in charge onboard the vessel and receive backing from the Company.

Workplace factors:

- a. Training: The crew training consists of required safety orientation, minimum fire safety, and minimum lifesaving requirements specific to the F/V PACIFIC RANGER. The U.S. Licensed Master, through an interpreter, conducts this training.
- b. Organizational Structure: Aboard the F/V PACIFIC RANGER, the navigation responsibilities are left up to one person during the day. This practice prevented the persons with the most knowledge and experience of safe ship handling from being present on the bridge during standard navigation evolutions. Delegation of authority to act as the "person in charge of the navigation watch" was given to an unlicensed crewmember.

c. Operational Culture: Operations onboard F/V PACIFIC RANGER is centered on fishing and catching fish. The Fish Master and the Navigator (Deck Boss) are ultimately in charge of the fishing procedures. According to numerous statements, the licensed Chief Mate and Chief Engineer do not participate in any fishing, navigation, or engineering events. According to the U.S. Licensed Master, Captain he is the "Paper Captain" and does not have full operational control of the vessel. According to Captain his responsibilities consist of "all reporting of tuna catch, log books, safety drills, new crew orientations, monitoring of watches while transiting, and safety" and the Fish Master "is the main person involved in the catching of tuna."

Pre-Existing conditions:

- a. Vessel Maneuverability and Equipment: The throttle control mechanism for the main propulsion engine on the F/V PACIFIC RANGER has nine positions. There are four throttle positions for ahead and four throttle positions for astern and one position for neutral. Both the ahead and astern throttle positions are: DS Dead-Slow (range from 0 2.5), S Slow (range from 2.5 5.5), H Half (range from 5.5 8.5), and F Full (range from 8.5 12). Typically, the operator will place the throttle controller in the Dead-Slow position for either ahead or astern based on the need, then use a turning knob to control the throttle position from 0 to a maximum of 12. In an emergency, the operator can manually disengage the turning knob and place the throttle position anywhere on the scale from 0 to 12. One important note; the highest astern position is located on the line between Half and Full, which means the vessel cannot go Full Astern, only to a range setting of 8.5 out of 12, or roughly 75% of the engines rated horsepower.
 - I. The F/V PACIFIC RANGER's main engine is designed to use the throttle position with turning knob to control the engine's rpm. Manually placing the throttle in Full Ahead or Full Astern will overload the engine, causing it to automatically shutdown. There is a 3 to 5 second delay when placing the throttle from neutral to Dead-Slow Ahead or to Dead-Slow Astern.
 - II. There are two control stations located on the vessel. There is only one control station on the bridge, which is located on the port side of the bridge. The other control station is located on the port side of the helicopter deck, located on the uppermost deck of the vessel's superstructure. This is due to the fact that this vessel is designed to fish from only the port side.
 - III. The control station on the bridge has restricted visibility for aircraft traffic. The operator located at the control station on the bridge has unlimited visibility along the surface of the water, but cannot see any aircraft traffic above an angle of approximately 30 degrees.
 - IV. Although inherently more stable, the vessel's maneuvering characteristics are greatly diminished when the vessel is fully loaded and in a "tanked down" condition. Slowing

Subj: F/V PACIFIC RANGER COLLISION WITH HELICOPTER N471M

and stopping the vessel is delayed greatly due to the amount of weight added by the catch and the water in the fish holds.

b. Crew: While fishing, the majority of the deck crew is staged on the back-deck, preparing the net, setting up the deck for a set, and repairing the net. At any one time during the fishing evolution, there would be approximately 20 to 25 people working on the stern of the vessel.

Active Human error:

- a. Helicopter Operation: Mr. deliberately placed helicopter N471M in a hover directly in front of the F/V PACIFIC RANGER. Mr. put himself and Mr. Wang in danger by hovering with his tail to the oncoming vessel, minimizing his visibility of the vessel.
- b. Vessel Navigation: Mr. made no initial attempt to steer the vessel away from the helicopter once he realized the helicopter had settled into a hover over the FAD. Neither the Captain, nor the Chief Mate was on watch at the time of the collision. Mr. does not hold a navigation license and he was on watch at the helm. Mr. does not have official mandated navigation training.
- 2. The causal factors which were determined to have led to the subsequent events of injury and death are as follows:

Active Human error:

- a. Helicopter: Mr. did not keep situational awareness of the location and proximity of the F/V PACIFIC RANGER. The tether-line attached to Mr. Wang did not have a quick-release hook located on both ends.
- b. Navigation: Once Mr determined he could not avoid the collision, he did not turn the vessel to Port or Starboard because of the risk the helicopter rotor posed to the entire crew working on the back deck and net. Since he could not stop the forward progress of the vessel, he placed the throttle position in neutral so as not to cause any further injury to personnel from the propeller's movement.
- c. The Rescue Attempt: The rescuers that assisted in rescue attempts for the helicopter crew did not have adequate training in search and rescue techniques. As the rescuers approached the wreckage, one of the rescuers, Mr. jumped onto the wreckage. He fell into an opening on the helicopter that had broken glass and sharp metal, which resulted in his injuries.

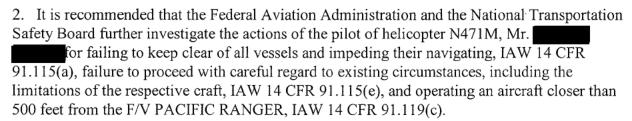
Recommendations:

Safety

- 1. It is recommended that the manning exemption waiver authorized for Distant Water Tuna Fleet vessels by the Coast Guard Authorization Act be rescinded. In order to create a more cohesive command structure, all Officer positions aboard U.S. Commercial Fishing Vessels should be filled by USCG licensed Mariners. In addition, in order for the USCG to hold a ship's Officer accountable for their actions or inactions, that Officer must be licensed by the USCG.
- 2. It is recommended that all crewmembers aboard U.S. Commercial Fishing Vessels who are in charge of the navigation of the vessel be required to receive training on basic navigation rules.
- 3. It is recommended that all officers and crewmembers that are assigned to navigate a U.S. Commercial Fishing Vessel speak English as the vessel's common working language.
- 4. It is recommended that all crewmembers, regardless of their responsibilities onboard, attend mandatory vessel familiarization training, similar to the requirements of Chapter VI of Standards of Training, Certification and Watchkeeping.
- 5. It is recommended that the practice of allowing fish spotters to exit helicopters in operation be stopped. In any case, the tether-line should have a quick-release hook on the belt of the person, not inside the helicopter.
- 6. It is recommended that U.S. Commercial Fishing Vessels be required to comply with the requirements of the International Safety Management Code (ISM).
- 7. It is recommended that the IMO Code of Safety for Fisherman and Fishing Vessels be adopted by the U.S. to apply to all Commercial Fishing Vessels.

Enforcement

1.]	. It is recommended that a Civil Penalty be issued against S	PTC for allowing the Fish Master
onbo	nboard F/V PACIFIC RANGER, Mr. who was a	at the helm and in charge of the
navi	avigation watch without actually holding the necessary crede	entials. IAW 14CFR15.401 "A
pers	erson may not employ or engage an individual, and an indivi-	dual may not serve, in a position by
law -	aw or regulation to hold a license, certificate of registry, merc	chant mariner's document, and/or
merc	nerchant mariner's credential unless the individual holds all c	credentials required, as
appr	ppropriate".	

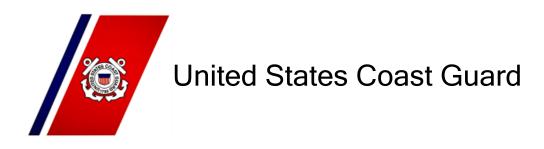


3. It is recommended that the National Transportation Safety Board further investigate the actions of the F/V PACIFIC RANGER for failure to proceed with careful regard to existing circumstances, including the limitations of the respective craft, IAW 14 CFR 91.115(e).

Other

1. It is recommended that Mr. Mr. Mr. Mr. Mr. Mr. Mr. and Mr. Mr. be awarded the Coast Guard Public Service Commendation.

2. It is recommended that this casualty investigation be closed.



MISLE Incident Investigation Report For

MAKAH MAID Loss of Propulsion

On 01Sep2013 00:00:00 Z



MISLE Activity Number: 4708092 MISLE Case Number: 654433

Case Number: 654433 Page 1 of 9

I. PRELIMINARY INVESTIGATION - GENERAL INFORMATION

I.I EXCEPTIONS

Marine Casualty Investigation: No

Criteria Met:

Pollution Investigation: NA

Criteria Met:

Personnel Investigation: NA

Criteria Met:

I.II DETAILS

Incident Involves: Marine Casualty, Reportable

Level Of Investigation: Informal IMO Classification: Routine US Classification: Routine Serious Marine Incident: No

Was a Marine Board convened by Commandant? No

I.III LOCATIONS

<u>Description</u> <u>Latitude</u> <u>Longitude</u>

Makau Bay, WA: PACIFIC DEEP WATER SPUR 48°20.5 N 124°59.0 W

I.IV INVOLVED PERSONNEL

I.V INVOLVED TEAM

I.VI INVOLVED SUBJECTS

Involved Vessels

Name: MAKAH MAID UNITED STATES

Primary VIN: 515879

Call Sign:

Damage Status: Undamaged

Role: Involved in a Marine Casualty

Classification, Type, Subtype: Fishing Vessel, Fish Catching Vessel, General

Gross Tonnage: Net Tonnage: Dead Wt. Tonnage:

Length: 32.8

Home/Hailing Port: Keel Laid Date: Delivery Date:

Place of Construction: TACOMA, Washington, UNITED STATES

Builder Name: Propulsion Type: Ahead HP:

Master:

Classification Society:

Owner:

Case Number: 654433 Page 2 of 9

Operator:

Inspection Subchapter:

Most Recent Vessel Inspection Activity:

Involved Persons

Status: Not at Risk

Role: Subject of Investigation

Gender: Male Age: 44

SSN:

Birth Date: 20Aug1969

Email Address: Phone Number: Address (Mailing):

po box 813neah bay, WA 98357 US

Comments:

Status: Not at Risk

Role: Subject of Investigation Gender:

Age: SSN: Birth Date: Email Address:

Phone Number (NVDC Phone Number): Address (Home/Primary Residence):

Comments:

Drug and Alcohol Testing. The following people have been determined by the Coast Guard, Law Enforcement Personnel, and/or the Marine Employer to have been directly involved in a Serious Marine Incident as defined in 46 CFR 4.03-2:

Involved Organizations: None

Involved Facilities: None

Involved Waterways: None

Involved Other Subjects: None

II. INCIDENT INVESTIGATION - GENERAL INFORMATION

On 1 Sep 13 at 1511 local time, the 14 GT, uninspected commercial fishing vessel, MAKAH MAID (515879), lost propulsion 5 nautical miles offshore while transiting from where they were fishing to Neah Bay, WA.

Personnel Casualty Summary

Total Missing = 0

Case Number: 654433 Page 3 of 9

Total Dead = 0

Total Injured = 0

Total At Risk, Not Injured = 0

Total People At Risk = 0

Vessel(s) Status Summary

Actual Total Loss = 0

Total Constructive Loss Salvaged = 0

Total Constructive Loss Unsalvaged = 0

Damaged = 0

Undamaged = 1

Property Damage Summary

Vessel(s) = \$0

Cargo = \$ 0

Facility(s) = \$0

Other = \$0

II.I LOCATIONS

<u>Description</u> <u>Latitude</u> <u>Longitude</u>

Makau Bay, WA: PACIFIC DEEP WATER SPUR 48°20.5 N 124°59.0 W

II.II INVOLVED PERSONNEL

Name:

Team Lead: No Point Of Contact: No

Role: Investigation Administration/Review

Status: Assigned Department Id: 007636

Type/Rank: Officer - Military Officer (O4)

Agency Type/Agency: Federal - DHS/Federal - DHS Source Id/Source: 2011731/Direct Access Personnel

Comments:

II.III INVOLVED TEAM

II.IV INVOLVED SUBJECTS

Involved Vessels

Name: MAKAH MAID UNITED STATES

Primary VIN: 515879

Call Sign:

Damage Status: Undamaged

Role: Involved in a Marine Casualty

Classification, Type, Subtype: Fishing Vessel, Fish Catching Vessel, General

Gross Tonnage: Net Tonnage: Dead Wt. Tonnage:

Length: 32.8

Case Number: 654433 Page 4 of 9

^{*} Includes estimates

Home/Hailing Port: Keel Laid Date: Delivery Date:

Place of Construction:

Builder Name: Propulsion Type: Ahead HP: Master:

Classification Society:

Owner: Operator:

Inspection Subchapter:

Most Recent Vessel Inspection Activity:

TACOMA, Washington, UNITED STATES



Involved Persons

Status: Not at Risk

Role: Subject of Investigation

Gender: Male Age: 44 SSN:

Birth Date: Email Address: Phone Number: Address (Mailing):

Comments:

Status: Not at Risk

Role: Subject of Investigation

Gender:
Age:
SSN:
Birth Date:
Email Address:

Phone Number (NVDC Phone Number): Address (Home/Primary Residence):

Comments:

Drug and Alcohol Testing. The following people have been determined by the Coast Guard, Law Enforcement Personnel, and/or the Marine Employer to have been directly involved in a Serious Marine Incident as defined in 46 CFR 4.03-2:

Involved Organizations: None

Involved Facilities: None

Involved Waterways

PACIFIC DEEP WATER SPUR

Role: Location

Description: Makau Bay, WA: PACIFIC DEEP WATER SPUR

Involved Other Subjects: None

Case Number: 654433 Page 5 of 9

II.V EVIDENCE

Control Number: 4708092-01-LRA

Description: CG-2692 drafted off of conversation with master on 6Sep13.

Evidence Type: Standard

Collection Information

Date/Time: 02Dec2013 13:40:00 Z Location: Sector Puget Sound

Collected By: ; SEC PgtSnd, SEC PgtSnd

Attachments

CG_2692; CG-2692-Rpt of Marine, Comm Dive, or OCS Casualty; 10Sep2015 21:17:57 Z; No

Control Number: 4708092-MISLE-001

Description: MISLE Notification #602587 for report of incident received by VHF/FM (Channel 16)

voice.

Evidence Type: Standard Collection Information

Date/Time: 01Sep2013 22:24:00 Z Location: Sector Puget Sound

Collected By: SEC PgtSnd, Sector Puget Sound

Attachments

II.VI TIMELINE

01Sep2013 00:00:00 Z to 01Sep2013 00:00:00 Z (Estimated): No major maintenance was completed

recnetly on the vessel.

Timeline Type: Condition

Timeline Subtype: Vessel - Material/Equipment Condition

Location: Unknown

Subject(s) and Details

Name <u>Type</u> <u>Status</u> <u>Role</u>

MAKAH MAID Vessel Undamaged Involved in a Marine Casualty

System: Engineering

Subsystem: Sea-water System (primary cooling)

Component: Pump

Cite:

Involves CG Approved Equipment: No

Security Violation: No

Deficiency: No

Failure/Malfunction Type:

01Sep2013 15:11:00 Z to 01Sep2013 15:11:00 Z (Known): The water pump belt broke.

Timeline Type: Event

Timeline Subtype: Material Failure/Malfunction

Location: Known

Primary Location: Yes

Description: Makau Bay, WA: PACIFIC DEEP WATER SPUR

Case Number: 654433 Page 6 of 9

Latitude: 48°20.5 N Longitude: 124°59.0 W

Subject(s) and Details

Name <u>Type</u> <u>Status</u> <u>Role</u>

MAKAH MAID Vessel Undamaged Involved in a Marine Casualty

System: Engineering

Subsystem: Sea-water System (primary cooling)

Component: Pump

Cite:

Involves CG Approved Equipment: No

Security Violation: No Deficiency: No

Failure/Malfunction Type: Non-Catastrophic Failure/Malfunction Requiring

Repair/Replacement

01Sep2013 15:12:00 Z to 01Sep2013 15:12:00 Z (Known): The engine was shut down by the master and

he radioed for a tow.

Timeline Type: Event

Timeline Subtype: Loss/Reduction of Vessel Propulsion/Steering

Location: Known

Primary Location: Yes

Description: Makau Bay, WA: PACIFIC DEEP WATER SPUR

Latitude: 48°20.5 N Longitude: 124°59.0 W

Subject(s) and Details

Name Type Status Role

MAKAH MAID Vessel Undamaged Involved in a Marine Casualty

II.VII CORRESPONDENCE

Material/Equipment Component Details from MISLE Legacy Activity

Source: USCG

Date: 9/1/2013 12:00:00 AM

Attachments:

3906843; Other;

; 11Sep2015 00:48:21 Z; Yes

Material/Equipment Component Details from MISLE Legacy Activity

Source: USCG

Date: 9/1/2013 3:11:00 PM

Attachments:

6274013; Other;

; 11Sep2015 00:48:21 Z; Yes

COMDT FAM

Source: USCG

Date: 5/19/2022 3:39:10 PM

Attachments:

4708092_MAKAH_MAID_FAM_18May2022; Other;

19May2022 15:39:47 Z; No

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II.VIII CONCLUSIONS - PART 1. CAUSE

Initiating Event:

Material Failure/Malfunction (01Sep2013 15:11:00 Z)

Precondition

Mismatch - Between Person and Software - Vessel, Facility, Equipment, Gear, or Cargo Preventative maintenance was not being conducted.

Condition/Vessel - Material/Equipment Condition (01Sep2013 00:00:00 Z); Location Unknown; No major maintenance was completed recnetly on the vessel.; MAKAH MAID

Other - Material Failure (Vessels)

The water pump belt had not been looked at to see if it needed to be replace and therefore was not replaced prior to it breaking. This belt breaking caused the cooling water supply pump to stop working.

Event/Material Failure/Malfunction (01Sep2013 15:11:00 Z); Makau Bay, WA: PACIFIC DEEP WATER SPUR ; The water pump belt broke.; MAKAH MAID

Defense

Missing - Vessel, Facility, Equipment, Gear, or Cargo

Preventative maintenance was not being conducted.

Condition/Vessel - Material/Equipment Condition (01Sep2013 00:00:00 Z); Location Unknown; No major maintenance was completed recnetly on the vessel.; MAKAH MAID

Missing - Vessel, Facility, Equipment, Gear, or Cargo

Owner does not know what appropriate preventative maintenance for his vessel engine should be conducted.

Condition/Vessel - Material/Equipment Condition (01Sep2013 00:00:00 Z); Location Unknown; No major maintenance was completed recnetly on the vessel.; MAKAH MAID

Inadequate - Material Failure (Vessels)

The water pump belt breaking caused the cooling water supply pump to stop working, which led the engine to overheat. The operator shut down the engine and required to be towed in because he could not restart the engine.

Event/Material Failure/Malfunction (01Sep2013 15:11:00 Z); Makau Bay, WA: PACIFIC DEEP WATER SPUR ; The water pump belt broke.; MAKAH MAID

Failures of Defense Against Subsequent Events in the Incident

Subsequent Event # 1:

Loss/Reduction of Vessel Propulsion/Steering (01Sep2013 15:12:00 Z)

Defense Factors

Does Not Exist - Engine required to be shut down after water pump belt broke.

The engine would need to be shut down after the water pump belt broke. The water pump provides cooling water to the engine. Had the master continued to operate the engine without the cooling water provided to the engine, the engine would have overheated and been damaged.

Condition/Vessel - Material/Equipment Condition(01Sep2013 00:00:00Z); Location Unknown; No major maintenance was completed recnetly on the vessel.; MAKAH MAID

II.IX CONCLUSIONS - PART 2. ENFORCEMENT REFERRALS

Case Number: 654433 Page 8 of 9

None

II.X SAFETY RECOMMENDATIONS

Safety Recommendation # 1 : Establish a maintenance program

The owner of the MAKAH MAID did not have an established maintenance program for the vessel. There is also no method for recording what work has been done on the vessel.

RECOMMEND that the owner of the MAKAH MAID develop a written maintenance program for the vessel using best engineering practices. The maintenance program should include internal compartment inspections; hull exams (conducted at drydock and/or in the water); shaft inspections; rudder examinations; machinery maintenance to include deck gear, propulsion engines, electrical systems, bilge manifold system, etc. It is recommended that the recording of any completed maintenance be kept in a safe location off of the boat.

The implementation of this safety recommendation is intended to reduce the risk of any additional marine casualties, which may be related to the material condition of the vessel or the lack of maintenance being conducted on board the vessel.

Date Created: 08Jan2014 Z Current Owner Unit: COMDT INV

Date Last Modified: 10Sep2015 18:44:38 Z

Priority: Normal

Final Agency Action: Final Agency Comment:

Safety Recommendation # 004595 : Develop regulations for commercial fishing vessel maintenance program

Currently, there are no regulations requiring commercial fishing vessels to have any type of maintenance program nor method of recording what work has been completed on the vessel.

RECOMMEND CG-CVC-3 write regulations requiring all commercial fishing vessels to develop a maintenance program using best engineering practices. The maintenance program to include, but not limited to: internal compartment inspections; hull exams (conducted at drydock and/or in the water); shaft inspections; rudder examinations; machinery maintenance to include deck gear, propulsion engines, electrical systems, bilge manifold system, etc. It is recommended that the recording of any completed maintenance be kept in a safe location off of the vessel.

The implementation of this safety recommendation is intended to reduce the risk of any additional marine casualties for the entire fishing fleet, which may be related to the material condition of the vessel or the lack of maintenance being conducted on board the vessel.

Date Created: 14Jan2014 Z Current Owner Unit: COMDT INV

Date Last Modified: 10Sep2015 18:44:38 Z

Priority: Normal Final Agency Action: Final Agency Comment:

Safety Alerts:

Case Number: 654433 Page 9 of 9



MISLE Incident Investigation Report For CFV LANGLEY DOUGLAS - EQUIPMENT FAILURE

On 07Mar2015 00:00:00 Z



MISLE Activity Number: 5081789 MISLE Case Number: 718440

Case Number: 718440 Page 1 of 19

I. PRELIMINARY INVESTIGATION - GENERAL INFORMATION

I.I EXCEPTIONS

Marine Casualty Investigation: No

Criteria Met:

Pollution Investigation: NA

Criteria Met:

Personnel Investigation: NA

Criteria Met:

I.II DETAILS

Incident Involves: Marine Casualty, Reportable; USCG Credentialed Mariner, Alleged Violation of

Law/Regulation

Level Of Investigation: Informal IMO Classification: Routine US Classification: Routine Serious Marine Incident: No

Was a Marine Board convened by Commandant? No

I.III LOCATIONS

<u>Description</u>	<u>Latitude</u>	<u>Longitude</u>
Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE	37°17.4 N	075°17.2 W
30nm East of Cape Charles	37°09.5 N	075°09.5 W

I.IV INVOLVED PERSONNEL

I.V INVOLVED TEAM

I.VI INVOLVED SUBJECTS

Involved Vessels

Name: LANGLEY DOUGLAS Flag: UNITED STATES

Primary VIN: 606719
Call Sign: WQZ2234
Damage Status: Damaged

Role: Involved in a Marine Casualty

Classification, Type, Subtype: Fishing Vessel, Fish Catching Vessel, General

Gross Tonnage: Net Tonnage:

Dead Wt. Tonnage:

Length: 79.9

Home/Hailing Port: Keel Laid Date: Delivery Date:

Place of Construction: BAYOU LA BATRE, Alabama, UNITED STATES

Builder Name:

Propulsion Type: Diesel Ahead HP: 960

Case Number: 718440 Page 2 of 19

Master: Classification Society: Owner: Operator: Inspection Subchapter: Most Recent Vessel Inspection Activity: **Involved Persons** Status: Not at Risk Role: Subject of Investigation Gender: Male Age: SSN: Birth Date: **Email Address:** Phone Number: Address (Home/Primary Residence): Comments: Status: Not at Risk Role: Witness Gender: Male Age: SŠN: Birth Date: **Email Address:** Phone Number (Primary): Address (Primary): Comments: Tech Rep Status: Not at Risk Role: Witness Gender: Male Age: SSN: Birth Date: **Email Address:** Phone Number (Mobile): Address (Home/Primary Residence): Comments: Status: Not at Risk Role: Witness Gender: Age: SSN: Birth Date: **Email Address:** Phone Number (Phone Number): Address (Home/Primary Residence): Comments: Status: Not at Risk Role: Witness Gender: Age: SŠN:

Case Number: 718440 Page 3 of 19

Birth Date: Email Address: Phone Number (Mobile): Address (Primary):

Comments:

Drug and Alcohol Testing. The following people have been determined by the Coast Guard, Law Enforcement Personnel, and/or the Marine Employer to have been directly involved in a Serious Marine Incident as defined in 46 CFR 4.03-2:

Involved Organizations

A & D FISHERIES

Role: Subject of Investigation

Email Address: Phone Number:

Address (Primary): 101 S. King St. Hampton, VA 23669 US

Comments:

JIM HOWARD MARINE DIESEL SERVICE Role: Other

Email Address:

Phone Number (Primary): 757-486-4786

Address (Primary): 572 Chancery LaneVirginia Beach, VA 23452 US

Comments:

Involved Facilities: None

Involved Waterways: None

Involved Other Subjects: None

II. INCIDENT INVESTIGATION - GENERAL INFORMATION

On March 06, 2015 the CFV LANGLEY DOUGLAS (O.N. 606719) sailed from Hampton, VA heading to Boston, MA. While the vessel was operating 30 miles offshore they experienced a loss of propulsion due to a transmission failure. The vessel was towed back to Hampton, VA by the USCGC SEAHORSE for repairs. No injuries, pollution or damage to the vessel. During the investigation it was discovered that the vessel was operating with an expired Certificate of Documentation.

Recommend this case be closed with a referral to enforcement.

Personnel Casualty Summary

Total Missing = 0

Total Dead = 0

Total Injured = 0

Total At Risk, Not Injured = 0

Total People At Risk = 0

Vessel(s) Status Summary

Actual Total Loss = 0

Total Constructive Loss Salvaged = 0

Total Constructive Loss Unsalvaged = 0

Case Number: 718440 Page 4 of 19

Damaged = 1

Undamaged = 0

Property Damage Summary

Vessel(s) = \$3403

Cargo = \$0

Facility(s) = \$0

Other = \$0

II.I LOCATIONS

<u>Description</u>	<u>Latitude</u>	<u>Longitude</u>
30nm East of Cape Charles	37°09.5 N	075°09.5 W
Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP	WATE 37°17.4 N	075°17.2 W
30nm East of Cape Charles	37°09.5 N	075°09.5 W

II.II INVOLVED PERSONNEL

Name:

Team Lead: No
Point Of Contact: No

Role: Investigation General - Legacy

Status:

Department Id: 007589

Type/Rank: Officer - Military Officer (O5)
Agency Type/Agency: Unknown/Unknown

Source Id/Source: 2018417/Direct Access Personnel

Comments:

Name:

Team Lead: No Point Of Contact: No

Role: Investigation General - Legacy

Status:

Department Id: 007591

Type/Rank: Officer - Military Officer (O4)
Agency Type/Agency: Unknown/Unknown

Source Id/Source: 2068949/Direct Access Personnel

Comments:

Name:

Team Lead: No Point Of Contact: No

Role: Investigation General - Legacy

Status:

Department Id: CGRETDEPT Type/Rank: Civilian - GS-13

Agency Type/Agency: Unknown/Unknown

Source Id/Source: 1045556/Direct Access Personnel

Case Number: 718440 Page 5 of 19

^{*} Includes estimates

Comments:

Name:

Team Lead: No
Point Of Contact: No

Role: Investigation General - Legacy

Status:

Department Id: 007589

Type/Rank: Officer - Military Officer (O4)
Agency Type/Agency: Unknown/Unknown

Source Id/Source: 1250367/Direct Access Personnel

Comments:

II.III INVOLVED TEAM

II.IV INVOLVED SUBJECTS

Involved Vessels

Name: LANGLEY DOUGLAS Flag: UNITED STATES 606719

Call Sign: WQZ2234
Damage Status: Damaged

Role: Involved in a Marine Casualty

Classification, Type, Subtype: Fishing Vessel, Fish Catching Vessel, General

Gross Tonnage: Net Tonnage:

Dead Wt. Tonnage:

Length: 79.9

Home/Hailing Port: Keel Laid Date: Delivery Date:

Place of Construction: BAYOU LA BATRE, Alabama, UNITED STATES

Builder Name:

Propulsion Type: Diesel Ahead HP: 960 Master:

Classification Society:

Owner: Operator:

Inspection Subchapter:

Most Recent Vessel Inspection Activity:

A & D FISHERIES

Involved Persons

Status:

Role:

Gender: Age: SSN: Birth Date:

Email Address: Phone Number:

Address (Home/Primary Residence):

Comments:

Not at Risk

Subject of Investigation

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Case Number: 718440 Page 6 of 19

Status: Not at Risk Role: Witness Gender: Male

Age: SSN: Birth Date: Email Address:

Phone Number (Primary): Address (Primary):

Comments:

Tech Rep

Status:
Role:
Witness
Gender:
Age:
SSN:
Birth Date:

Email Address: Phone Number (Mobile):

Address (Home/Primary Residence):

Comments:

Not at Risk Witness

Status:
Role:
Gender:
Age:
SSN:
Birth Date:
Email Address:

Phone Number (Phone Number): Address (Home/Primary Residence):

Comments:

Status: Not at Risk Role: Witness Gender: Age:

SSN: Birth Date: Email Address:

Phone Number (Mobile): Address (Primary):

Comments:

Drug and Alcohol Testing. The following people have been determined by the Coast Guard, Law Enforcement Personnel, and/or the Marine Employer to have been directly involved in a Serious Marine Incident as defined in 46 CFR 4.03-2:

Involved Organizations

A & D FISHERIES

Role: Subject of Investigation

Email Address: Phone Number:

Address (Primary): 101 S. King St. Hampton, VA 23669 US

Comments:

JIM HOWARD MARINE DIESEL SERVICE Role: Ot

Email Address:

Other

Phone Number (Primary): 757-486-4786

Address (Primary): 572 Chancery LaneVirginia Beach, VA 23452 US

Comments:

Case Number: 718440 Page 7 of 19

Involved Facilities: None

Involved Waterways

NORTH ATLANTIC OCEAN

Role: Location

Description: 30nm East of Cape Charles

Involved Other Subjects: None

II.V EVIDENCE

Control Number: 5081789-MISLE-001

Description: MISLE Notification #680989 for report of incident received by Telephone call to Coast

Guard.

Evidence Type: Standard Collection Information

Date/Time: 07Mar2015 11:12:00 Z Location: Sector Hampton Roads

Collected By: SEC Virginia, Sector Hampton Roads

Attachments

Control Number: ECN 5081789 #001 MAM

Description: CG 2692 Evidence Type: Standard

Collection Information

Date/Time: 19Mar2015 15:57:00 Z Location: Sector Hampton Roads

Collected By: ; SEC Virginia, SEC HamptnRds

Attachments

ECN_5081789_#001_MAM (2692); CG-2692-Rpt of Marine, Comm Dive, or OCS Casualty; 10Sep2015 21:17:57 Z; No

Control Number: ECN_5081789_#002_MAM
Description: Involved Parties Worksheet

Evidence Type: Standard

Collection Information

Date/Time: 19Mar2015 15:59:00 Z Location: Sector Hampton Roads

Collected By: ; SEC Virginia, SEC HamptnRds

Attachments

ECN_5081789_#002_MAM (Involved Parties Worksheet); Other; 10Sep2015 21:17:57 Z; No

Case Number: 718440 Page 8 of 19

Control Number: ECN_5081789_#003_MAM
Description: Master Witness Statement

Evidence Type: Standard

Collection Information

Date/Time: 19Mar2015 16:01:00 Z Location: Sector Hampton Roads

Collected By: ; SEC Virginia, SEC HamptnRds

<u>Attachments</u>

ECN_5081789_#003_MAM (Master Witness Statement); Documentary Evidence; 10Sep2015 21:17:57 Z; No

Control Number: ECN_5081789_#004_MAM

Description: Tech Report Evidence Type: Standard

Collection Information

Date/Time: 19Mar2015 16:02:00 Z Location: Sector Hampton Roads

Collected By: ; SEC Virginia, SEC HamptnRds

Attachments

ECN_5081789_#004_MAM (Tech Report); Legacy - Unknown; 10Sep2015 21:17:57 Z; No

Control Number: ECN_5081789_#005_MAM

Description: Logbook Entry Evidence Type: Standard

Collection Information

Date/Time: 19Mar2015 16:03:00 Z Location: Sector Hampton Roads

Collected By: ; SEC Virginia, SEC HamptnRds

Attachments

ECN_5081789_#005_MAM (Log Book Entry); Other; 10Sep2015 21:17:57 Z; No

Control Number: ECN_5081789_#006_MAM

Description: Certificate of Documentation

Evidence Type: Standard

Collection Information

Date/Time: 24Mar2015 12:45:00 Z Location: Sector Hampton Roads

Collected By: ; SEC Virginia, SEC HamptnRds

Attachments

ECN_5081789_#006_MAM (Certificate of Documentation); Legacy - Unknown; 10Sep2015 21:17:57 Z; No

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Control Number: ECN 5081789 #007 MAM

Description: IO Statement Evidence Type: Standard

Collection Information

Date/Time: 07Jun2015 07:35:00 Z Location: Sector Hampton Roads

Collected By: ; SEC Virginia, SEC HamptnRds

Attachments

ECN_5081789_#007_MAM (IO Statement); Documentary Evidence; 10Sep2015 21:17:57 Z: No

Control Number: ECN_5081789_#008_MAM Description: Photo Evidence Sheet

Evidence Type: Standard

Collection Information

Date/Time: 08Jun2015 13:12:00 Z Location: LANGLEY DOUGLAS

Collected By: ; SEC Virginia, SEC HamptnRds

Attachments

ECN_5081789_#008_MAM (Photo Evidence Sheet); Documentary Evidence; 10Sep2015 21:17:57 Z; No

II.VI TIMELINE

06Mar2014 08:00:00 Z to 06Mar2015 08:00:00 Z (Estimated): The marine employer failed to maintain a valid Certificate of Documentation (COD) on the vessel while engaged in Fisheries trade in violation of 46 Code of Federal Regulations (CFR) 67.7 and 67.323.

Timeline Type: Action

Timeline Subtype: Alleged Criminal/Civil Offense

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

Person Not at Risk Subject of Investigation

06Mar2015 17:00:00 Z to 06Mar2015 17:00:00 Z (Estimated): There are no procedures in place for the maintenance of engine room machinery.

Timeline Type: Condition

Timeline Subtype: Vessel - Material/Equipment Condition

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Case Number: 718440 Page 10 of 19

Subject(s) and Details

Name Type Status Role

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

System: Documentation

Subsystem: Certificates/Documents

Component: Cargo Ship Safety Construction Certificate

Cite:

Involves CG Approved Equipment: No

Security Violation: No

Deficiency: No

06Mar2015 18:00:00 Z to 06Mar2015 18:00:00 Z (Estimated): Prior to departure the master conducted a navigation and propulsion check with no issues noted.

Timeline Type: Action

Timeline Subtype: Engineering Operations - Engineering Systems Inspection and Testing

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name <u>Type</u> <u>Status</u> <u>Role</u>

Person Not at Risk Subject of Investigation

06Mar2015 20:01:00 Z to 06Mar2015 20:01:00 Z (Estimated): The transmission's drive ring and drive

blocks are fatigued.

Timeline Type: Condition

Timeline Subtype: Vessel - Material/Equipment Condition

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

System: Engineering

Subsystem: Reduction Gearing/Clutches

Component: Gear

Cite:

Involves CG Approved Equipment: No

Security Violation: No

Deficiency: No

Failure/Malfunction Type:

Case Number: 718440 Page 11 of 19

06Mar2015 20:30:00 Z to 06Mar2015 20:30:00 Z (Estimated): The vessel departs Sunset Creek in

Hampton, VA heading towards Boston, MA.

Timeline Type: Condition

Timeline Subtype: Vessel - Material/Equipment Condition

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

System: Communications

Subsystem: Audible Communications

Component: Gong

Cite:

Involves CG Approved Equipment: No

Security Violation: No

Deficiency: No

07Mar2015 04:00:00 Z to 07Mar2015 04:00:00 Z (Estimated): The main engine's rpm is higher than

normal.

Timeline Type: Condition

Timeline Subtype: Vessel - Material/Equipment Condition

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name <u>Type</u> <u>Status</u> <u>Role</u>

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

System: Engineering

Subsystem: Reduction Gearing/Clutches

Component: Gear

Cite:

Involves CG Approved Equipment: No

Security Violation: No

Deficiency: No

Failure/Malfunction Type:

07Mar2015 04:05:00 Z to 07Mar2015 04:05:00 Z (Estimated): The master reduces the speed of the

vessel.

Timeline Type: Action

Timeline Subtype: Bridge Operations - Shiphandling

Location: Known

Case Number: 718440 Page 12 of 19

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

Person Not at Risk Subject of Investigation

07Mar2015 06:00:00 Z to 07Mar2015 06:00:00 Z (Estimated): The vessel's main propulsion system shuts

down.

Timeline Type: Event

Timeline Subtype: Material Failure/Malfunction

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name <u>Type</u> <u>Status</u> <u>Role</u>

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

System: Engineering

Subsystem: Reduction Gearing/Clutches

Component: Gear

Cite:

Involves CG Approved Equipment: No

Security Violation: No

Deficiency: No

Failure/Malfunction Type: Non-Catastrophic Failure/Malfunction Requiring

Repair/Replacement

07Mar2015 06:01:00 Z to 07Mar2015 06:01:00 Z (Estimated): Vessel experiences a total loss of

maneuverability.

Timeline Type: Event

Timeline Subtype: Loss/Reduction of Vessel Propulsion/Steering

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

07Mar2015 06:05:00 Z to 07Mar2015 06:05:00 Z (Estimated): The master inspects the marine gear on the transmission and finds the failure of the gear's drive ring and blocks.

Case Number: 718440 Page 13 of 19

Timeline Type: Action

Timeline Subtype: Engineering Operations - Engineering Systems Inspection and Testing

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

Person Not at Risk Subject of Investigation

07Mar2015 06:20:00 Z to 07Mar2015 06:20:00 Z (Estimated): The vessel's main propulsion control

system cannot engage the transmission.

Timeline Type: Condition

Timeline Subtype: Vessel - Material/Equipment Condition

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

System: Communications
Subsystem: Alarms/Indicators

Component: Fire Alarm

Cite:

Involves CG Approved Equipment: No

Security Violation: No

Deficiency: No

07Mar2015 13:00:00 Z to 07Mar2015 13:00:00 Z (Estimated): The USCGC SEAHORSE tows the vessel

to Sunset Creek, in Hampton, VA.

Timeline Type: Action

Timeline Subtype: Safety and Emergency Operations - General Safety

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

Person Not at Risk Subject of Investigation

Case Number: 718440 Page 14 of 19

08Mar2015 09:00:00 Z to 08Mar2015 09:00:00 Z (Estimated): A technician comes aboard vessel to replace damaged drive ring.

Timeline Type: Action

Timeline Subtype: Engineering Operations - Unscheduled, Corrective Repair

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name <u>Type</u> <u>Status</u> <u>Role</u>

Person Not at Risk Subject of Investigation

NameTypeStatusRolePersonNot at RiskWitness

11Mar2015 13:00:00 Z to 11Mar2015 13:00:00 Z (Estimated): The marine gear is tested and found satisfactory by the technician.

Timeline Type: Action

Timeline Subtype: Engineering Operations - Engineering Systems Inspection and Testing

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

Name Type Status Role

Person Not at Risk Witness

11Mar2015 14:00:00 Z to 11Mar2015 14:00:00 Z (Estimated): The vessel returns back to service.

Timeline Type: Condition

Timeline Subtype: Vessel - Material/Equipment Condition

Location: Known

Primary Location: Yes

Description: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Latitude: 37°17.4 N Longitude: 075°17.2 W

Subject(s) and Details

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Name Type Status Role

LANGLEY Vessel Damaged Involved in a Marine Casualty

DOUGLAS

System: Communications

Subsystem: Automatic Identification System (AIS)

Component: 12 Channel DGPS Receiver

Cite:

Involves CG Approved Equipment: No

Security Violation: Yes

Deficiency: No

II.VII CORRESPONDENCE

Vessel Activity Details from MISLE Legacy Activity

Source: USCG

Date: 3/7/2015 6:20:00 AM

Attachments:

4909284; Other;

; 11Sep2015 00:48:50 Z; Yes

Material/Equipment Component Details from MISLE Legacy Activity

Source: USCG

Date: 3/6/2015 8:01:00 PM

Attachments:

5476322; Other;

; 11Sep2015 00:48:50 Z; Yes

Material/Equipment Component Details from MISLE Legacy Activity

Source: USCG

Date: 3/7/2015 4:00:00 AM

Attachments:

5551262; Other;

; 11Sep2015 00:48:50 Z; Yes

Material/Equipment Component Details from MISLE Legacy Activity

Source: USCG

Date: 3/7/2015 6:00:00 AM

Attachments:

7530575; Other;

; 11Sep2015 00:48:50 Z; Yes

Vessel Activity Details from MISLE Legacy Activity

Source: USCG

Date: 3/6/2015 8:30:00 PM

Attachments:

8606840; Other;

; 11Sep2015 00:48:50 Z; Yes

Vessel Activity Details from MISLE Legacy Activity

Source: USCG

Date: 3/11/2015 2:00:00 PM

Attachments:

9868337; Other;

; 11Sep2015 00:48:50 Z; Yes

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COMDT Final Action Memo Source: USCG

Date: 6/28/2022 6:07:39 PM

Attachments:

5081789_LANGLEY DOUGLAS_AFAM; Other;

; 28Jun2022 18:08:22 Z; No

II.VIII CONCLUSIONS - PART 1. CAUSE

Initiating Event:

Material Failure/Malfunction (07Mar2015 06:00:00 Z)

Organization

Laws/Regulations - Policy, Procedures, or Regulations

There are no regulations that require marine operators to maintain their machinery to an inspected standard.

Condition/Vessel - Material/Equipment Condition (06Mar2015 17:00:00 Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE ; There are no procedures in place for the maintenance of engine room machinery. ; LANGLEY DOUGLAS

Procedures - Policy, Procedures, or Regulations

The company does not have any policies set in place such as a preventative maintenance system for engine room machinery.

Condition/Vessel - Material/Equipment Condition (06Mar2015 17:00:00 Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE ; There are no procedures in place for the maintenance of engine room machinery. ; LANGLEY DOUGLAS

Precondition

Vessel/Facility/Equipment (Hardware) - Condition - Vessel, Facility, Equipment, Gear, or Cargo The transmission's wear ring was fatigued prior to the Captain getting way for a voyage from Hampton, Va to Boston, Ma. This is due to the lack of policies/standards that would address the inspection and maintenance of vital equipment.

Condition/Vessel - Material/Equipment Condition (06Mar2015 20:01:00 Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE : The transmission's drive ring and drive blocks are fatigued.; LANGLEY DOUGLAS

Other - Material Failure (Vessels)

The trasnmission's wear ring actively failed while in operation due to the lack of maintenance. This was evident when the rpms of the main engine increased once it became disconnected from the transmission due to the worn ring.

Event/Material Failure/Malfunction (07Mar2015 06:00:00 Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE ; The vessel's main propulsion system shuts down.; LANGLEY DOUGLAS

Defense

Missing - Policy, Procedures, or Regulations

Even though there are no regulations set in place to require a standard for commercial fishing vessels it is reasonable to expect a company standard to maintain their vessel in a seaworthy condition. The company's standard should require the inspection and maintenance of vital machinery equipment.

Condition/Vessel - Material/Equipment Condition (06Mar2015 17:00:00 Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE ; There are no procedures in place for the maintenance of engine room machinery.

; LANGLEY DOUGLAS

Case Number: 718440 Page 17 of 19 Does Not Exist - Vessel Maneuverability

There are no engineering defenses that would have prevented the total loss in maneuverability. The vessel was equipped with a single engine, single propeller and no bow thruster. Without the assistance of the Coast Guard Cutter they would have drifted until someone would have helped. If the vessel were to be equipped with two engines and two propellers then they could have had a reduction in maneuverability which could have helped them return back to Hampton, VA without any assistance.

Event/Loss/Reduction of Vessel Propulsion/Steering (07Mar2015 06:01:00 Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE ; Vessel experiences a total loss of maneuverability.; LANGLEY DOUGLAS

Failures of Defense Against Subsequent Events in the Incident

Subsequent Event # 1:

Loss/Reduction of Vessel Propulsion/Steering (07Mar2015 06:01:00 Z)

Defense Factors

Other - loss reduction

Condition/Vessel - Material/Equipment Condition(07Mar2015 06:20:00Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE ; The vessel's main propulsion control system cannot engage the transmission.; LANGLEY DOUGLAS

Condition/Vessel - Material/Equipment Condition(11Mar2015 14:00:00Z); Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE ; The vessel returns back to service.; LANGLEY DOUGLAS

II.IX CONCLUSIONS - PART 2. ENFORCEMENT REFERRALS

The following referrals for enforcement action have been made as a result of this investigation and represent those instances where the Coast Guard has gathered evidence that indicates one or more alleged violations or offenses may have occurred. Any determinations as to whether or not one or more actual violations or offenses have occurred are documented in the appropriate Coast Guard enforcement activities.

Referral #1:

	LOW
Party:	
Enforcement Type: Warning	

Status: Closed - Agency Action Complete

Alleged Violations

Cite: 46CFR5.33

Date/Time: 06Mar2014 08:00 Z

Event/Action/Condition: Alleged Criminal/Civil Offense

Location: Aboard Vessel: LANGLEY DOUGLAS: ATLANTIC DEEP WATE

Subject(s):

<u>Evidence</u>

ECN_5081789_#006_MAM; Certificate of Documentation; 24Mar2015 12:45:00 Z

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II.X SAFETY RECOMMENDATIONS

Safety Recommendation # $\,004938$: Safety Management System (SMS) Requirements for Commercial Fishing Vessels

It is recommended that the Commandant of the United States Coast Guard require commercial fishing vessels to comply with a Safety Management System (SMS), as required by the Coast Guard Authorization Act of 2010 and 46 United States Code (USC) 3203. This portion of the USC requires a SMS that will establish policy and require evaluation and auditing of established policies and procedures. The establishment of a SMS was designed for organizations to identify areas to mitigate risks and create measures for implementation by employees (e.g. reporting procedures, preventative maintenance schedules, etc.).

Date Created: 11Jun2015 Z Current Owner Unit: COMDT INV

Date Last Modified: 10Sep2015 18:44:38 Z

Priority: Normal

Final Agency Action: Final Agency Comment:

Safety Alerts:

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